BEFORE THE PUBLIC UTILITIES COMMISSION OF THE STATE OF CALIFORNIA

Order Instituting Rulemaking to Integrate and Refine Policies and Consider Long-Term Procurement Plans. Rulemaking 12-03-014 (Filed March 22, 2012)

DECISION AWARDING COMPENSATION TO CALIFORNIA ENVIRONMENTAL JUSTICE ALLIANCE FOR CONTRIBUTION TO DECISION (D.) 14-02-040 AND D.14-03-004

Claimant: California Environmental Justice Alliance	For contribution to Decision (D.) D.14-02-040 and D.14-03-004
Claimed: \$288,336	Awarded: \$212,270.95 (~26.38%) reduction)
Assigned Commissioner: Michel Florio	Assigned ALJ: David M. Gamson

ART I: PROCEDURAL ISSUES

A. Brief Description of Decision:

D.14-02-040 addressed issues raised in Track III of the 2012 Long-Term Procurement Plan, which focused on modifying long-term procurement planning rules.

D.14-03-004 addressed issues raised in Track IV of the 2012 LTPP, which assessed and outlined the long-term procurement needs for local capacity requirements due to the permanent retirement of the San Onofre Nuclear Generating Station.

B. Claimant must satisfy intervenor compensation requirements set forth in Pub. Util. Code §§ 1801-1812:

	Claimant	CPUC Verified	
Timely filing of notice of intent to claim c	ompensation (NOI) (§ 18	804(a)):	
1. Date of Prehearing Conference:	April 18, 2012	Yes.	
2. Other Specified Date for NOI:	May 18, 2012	Yes.	
3. Date NOI Filed:	May 10, 2012	Yes.	
4. Was the NOI timely filed?		Yes, CEJA timely filed the notice of intent to claim compensation.	
Showing of customer or customer-	related status (§ 1802(b)):	
5. Based on ALJ ruling issued in proceeding	A.13-06-015,	Yes.	
number:	A.11-05-023		
6. Date of ALJ ruling:	Oct. 17, 2013,	Yes.	
	April 23, 2012		
7. Based on another CPUC determination (specify):			
8. Has the Claimant demonstrated customer or customer	er-related status?	Yes, CEJA demonstrated appropriate status.	
Showing of "significant financia	l hardship" (§ 1802(g)):		
9. Based on ALJ ruling issued in proceeding number:	A.13-06-015	Yes.	
10. Date of ALJ ruling:	October 17, 2013	Yes	
11. Based on another CPUC determination (specify):			
12. Has the Claimant demonstrated significant financial hardship?		Yes, the Ruling in A.11-05-023, (April 23, 2012), demonstrated significant financial hardship.	
Timely request for compensation (§ 1804(c)):			
13. Identify Final Decision:	D.14-03-004	Yes.	
14. Date of Issuance of Final Order or Decision:	March 14, 2014	Yes.	
15. File date of compensation request:	May 12, 2014	Yes.	
16. Was the request for compensation timely?		Yes, CEJA timely filed the request for compensation.	

C. Additional Comments on Part I:

#	Intervenor's Comment(s)	CPUC
		Comment(s)
1	The California Environmental Justice Alliance (CEJA) is an alliance of six grassroots environmental justice organizations that are situated throughout the state of California. CEJA's six organizations represent utility customers throughout California that are concerned about their health and the environment. The organizational members of CEJA are: A sign Papific Environmental Network. The Center for	Verified.
	members of CEJA are: Asian Pacific Environmental Network, The Center for Community Action and Environmental Justice, Center on Race, Poverty & the Environment, Communities for a Better Environment, Environmental Health Coalition, and People Organizing to Demand Environmental and Economic Justice. CEJA is an unincorporated organization that is fiscally sponsored by the Environmental Health Coalition. All of the members of CEJA are non-profit public interest entities. Together, the six member organizations of CEJA are working to achieve environmental justice for low-income communities and communities of color throughout the state of California. In particular, CEJA is pushing for policies at the federal, state, regional and local levels that protect public health and the environment. CEJA is also working to ensure that California enacts statewide climate change	
	policies that protect low-income communities and communities of color.	

PART II: SUBSTANTIAL CONTRIBUTION

A. Description of Claimant's contribution to the final decision (see \S 1802(i), \S 1803(a) & D.98-04-059).

Intervenor's Claimed Contribution	Specific References to Claimant's Presentations and to Decision	Showing Accepted by CPUC
CEJA urged the Commission to increase transparency within the procurement process to ensure meaningful public participation. In response to arguments put forth by the utilities, CEJA also argued that transparency issues were within the scope of the proceeding. The Decision accepted CEJA's position when it considered transparency issues in the Decision and agreed to increase transparency by promoting greater reporting.	transparency will satisfy the SB 1488	Verified, although duplication occurred with other intervenors.

are within the general scope of this proceeding). D.14-02-040 at p. 24 ("[W]e intend to promote greater reporting of the information that the Commission regularly collects from the utilities, either as aggregate or in specific when advisable.") D.14-02-040, Conclusions of Law 6, at p. 73 ("It is in the public interest to promote greater reporting of the information that the Commission regularly collects from the utilities regarding procurement activities, either as aggregate or in specific, to the arket and the CAISO, to the extent that confidentiality is not compromised.") 2. Track 3 - Allowing Incremental CEJA's Track 3 Comments (4/26/13), at pp. Verified. 7-9 (CEJA urged the Commission to adopt a Capacity of Existing Plants or rule allowing existing power plants to bid Repowered Plants to bid into RFOs. upgrades or repowers into RFOs, and CEJA identified specific technology that would CEJA urged the Commission to make such upgrades or repowers more adopt a rule explicitly allowing costeffective than constructing a new existing power plants to bid facility). upgrades or repowers into newgeneration RFOs. CEJA also CEJA's Track 3 Reply Comments pointed out specific examples (5/10/13), at p. 5 (CEJA argued that where incremental capacity upgrades and repowers should be upgrades at existing facilities would allowed to bid into RFOs because thesetypes be cost-effective. Consistent with of incremental capacity can be less CEJA's position, the Decision expensive to ratepayers and less allows these specific types of damaging to the environment). incremental capacity to bid into new-generation RFOs. D.14-02-040, Finding of Fact 9, at p. 70 (The Commission approved allowing incremental capacity of existing plants or repowered plants to participate in long-term RFOs). D.14-02-040, Ordering Paragraph 2, at p. 75 (The Commission defined the terms "upgraded plants" and "repowered plants" in order to allow these types of incremental capacity to bid into a new generation RFO).

3. Track 3 – Making QCR Reports More Transparent and Accessible to the Public CEJA argued that the utilities' quarterly compliance reports (QCR)	CEJA Track 3 Comments (4/26/13) at pp. 11-12 (CEJA urged the Commission to create a template for QCRs be created to "allow interested members of the public and regulators to easily review the information presented.")	Verified, although duplication occurred with other parties.
should be more accessible and transparent. CEJA specifically suggested that the public should be included in the revision process and that a plain language summary should be provided. The Track 3 Decision found that information in the QCRs is "complicated and voluminous," and that improvements to the QCR content and formatting would help the public and Commission staff. To improve QCR reporting, Conclusion of Law 12 in	CEJA & Sierra Club Track 3 Reply Comments to the PD (2/18/14) at pp. 6-7 ("CEJA and Sierra Club urge the Commission to include the public in revisions to the QCR submissions by facilitating a workshop aimed at refining the content and format of the QCRs and by including a plain language summary at the beginning of the report.") D.14-02-040, Finding of Fact 18, at p.	
the Proposed Decision was amended to require the Energy Division to review "public comment" to create new guidelines. Additionally, the Proposed Decision was also amended to state that "public input" would help the Commission make the best use of QCR data.	71 (information presented in the QCRs is "complicated and voluminous"). D.14-02-040, Finding of Fact 19, at p. 71 (Public input into reevaluation of the QCRs would help the Commission staff). Compare D.14-02-040, Conclusion of	
4. Track 3 - Counting Direct	Law 12, at p. 74 with Track 3 PD for R.12-03-014 (1/28/14), Conclusion of Law 12, at p. 73. D.14-02-040, Ordering Paragraph 4, at p. 76. CEJA Track 3 Reply Comments	Verified.
Access CEJA urged the Commission to	(5/10/13) at pp. 1-2. CEJA & Sierra Club Track 3 Comments	, chillen
require IOUs to make and incorporate reasonable estimates of departing load, i.e. Direct Access, into their bundled procurement plans. CEJA argued that failing to do so would lead to overprocurement, which in turncould saddle ratepayers	D.14-02-040, Finding of Fact 5, at p. 70 ("IOUs are expected to plan for reasonable amounts of departing load"). D.14-02-040, Conclusion of Law 4, at p.	

and the environment with unneeded 72. infrastructure and costs D.14-02-040, Ordering Paragraph 1, at The Track 3 Decision required the pp. 74-75 (directing IOUs to "estimate utilities to estimate reasonable reasonable levels of expected Direct levels of departing load. Access...departing load over the 10year term of the IOUs bundled plan"). 5. Track 4 - The SPS Should be Verified, Exhibit CEJA-1 (J. May) at pp. 34-38. although Assumed When Calculating LCR duplication Need. CEJA Track 4 Opening Brief at pp. 27occurred with 29. other parties. CEJA argued against California Independent System Operator's CEJA Track 4 Reply Brief at pp. 4-6, (CAISO's or ISO's) refusal to 14-19 consider the WECC-approved Special Protection Scheme (SPS) in Record Transcript (RT) at pp. 1467-82. SDG&E's territory when calculating D.14-03-004, at pp. 36-47. local capacity reliability (LCR) need for the SONGS study area. In general, The Commission determined that it CEJA argued that as a matter of policy would be prudent "to wait to see what the Commission should consider the resources develop in the SONGS service probability of occurrence and cost area to determine whether an SPS or to ratepayers in assessing need and other load-shedding protocol need serve that such consideration is a policy as a bridge until such resources are in issue with regard to which the place. In particular, we see the Commission should not defer to likelihood that the procurement of ISO. Specifically with respect to preferred resources as authorized herein the SPS and load shedding, CEJA (and as acquired through other means) argued that because the use of the will develop sufficiently over time to SPS as a response to a Category C mitigate the need for further resources, contingency was allowed under so that the SPS in SDG&E territory can NERC and WECC reliability be lifted and reliability at an N-1-1 standards, and since ISO had contingency level can be maintained. In provided no probability analysis or addition and/or alternatively. cost-benefit analysis to support its transmission solutions such as the Mesa position, the SPS should be Loop-In may mitigate the need for considered at least an interim further resources." D.14-03-004, at pp. solution while transmission 46-47. mitigations (such as the Mesa Loop-In) or generation (such as D.14-03-004, Findings of Fact Nos. 21uncommitted preferred resources) 30, at pp. 125-26 (finding that "[i]n the are being developed. CEJA unlikely event that an N-1-1 failure submitted written testimony and would occur in the planning period of briefing on this point, worked with this proceeding during summer hours, it ORA and Sierra Club to develop

the issue in discovery, and cross examined ISO witnesses on the issue. The Commission agreed with CEJA's position, concluding that it is not reasonable to require ratepayers to pay the cost of additional resources to fully mitigate the identified N-1-1 contingency without an SPS, and that it is reasonable to subtract 588 MW from the ISO's forecasted LCR need "because our policy decision entails a certainty that resources will not be procured at this time to fully avoid the remote possibility of load-shedding " 6. Track 4 - Second Contingency

will not lead to load shedding except for less than 2.5% of the time.").

D.14-03-004, Conclusions of Law 9-12, at p. 136 ("It is not reasonable to authorize procurement of additional resources at this time to mitigate load shedding for the N-1-1 contingency identified by the ISO in the SDG&E territory.").

Verified, although duplication occurred with other intervenors.

6. Track 4 - <u>Second Contingency</u> <u>Demand Response was</u> Undercounted.

CEJA argued ISO's treatment of 'second contingency' demand response (DR) undercounted the DR resources likely to exist by 2022. Specifically, CEJA argued that the ISO improperly assumed that the character of DR programs that exist today are the same as will exist in 2022 and that the institution of R.13-09-11 makes it clear the Commission does not intend for DR programs to remain in stasis. CEJA argued that ISO's calculation of need should be reduced to reflect the likelihood that such resources would be available to meet LCR need in 2022. CEJA submitted testimony and briefing and crossexamined witnesses on this issue. Although the Commission declined to modify ISO's LCR analysis, it concluded that "the expectation of over hundreds of MWs of 'second contingency' demand resources identified by the Revised Scoping Memo cannot be disregarded." The

Exhibit CEJA-1 (J. May) at pp. 14-15.

CEJA Track 4 Opening Brief at pp. 41-43.

CEJA Track 4 Reply Brief at pp. 9-14.

RT at pp. 1800-1801, 2133-37, 2140-42, and 2144-46.

D.14-03-004, at pp. 53-58. The Commission stated: "CEJA is correct that we expect demand response programs to evolve and improve. In the future it is reasonable to expect that some amount of what is not considered 'second contingency' demand response resources can be available to mitigate the first contingency, and therefore meet LCR needs." D.14-03-004 at p. 57.

D.14-03-004, Finding of Fact 47, at p. 124.

D.14-03-004, Finding of Fact 71, at p. 125 (A proxy for calculating a minimum LCR need level is to calculate the LCR impact if any two likely potential scenarios (load-shedding, Mesa Loop-

Commission found that there is a reasonable likelihood that more DR resources will be available to meet LCR need in the future, and that it is reasonable to consider this potential as a directional indicator. The Commission also included 'second contingency' DR as one of the resources with sufficient potential to support reducing ISO's need determination when calculating the maximum	In, additional energy efficiency impacts, 'second contingency demand response, energy storage, 'second contingency' solar PV) should occur.). D.14-03-004, Conclusion of Law 19, at p. 132.	
authorized procurement range.		
7. Track 4 - Solar PV Resources Will Increase in Future. CEJA argued that ISO's treatment	Exhibit CEJA-1 (J. May) pp. 12-15. CEJA Track 4 Opening Brief at p. 43.	Verified, although duplication occurred with
of 'second contingency' customer	D.14-03-004, at pp. 63, 70-73.	other intervenors.
side solar PV undercounted the	D.14-03-004, at pp. 03, 70-73.	
	D 14 02 004 Einding of Foot 55 of m	
solar PV resources likely to exist by	D.14-03-004, Finding of Fact 55, at p.	
2022. Specifically, CEJA argued	125 ("It is likely that Commission	
that by 2022, with the likely	programs and the marketplace will	
implementation of smart inverters	increase the amount of solar PV in the	
and a smarter grid in general,	future.).	
distributed generation such as	D 14 02 004 E' 1' CE 451	
customer side PV will provide	D.14-03-004, Finding of Fact 71, at p.	
manageable power located in the	125 (A proxy for calculating a minimum	
affected area that can reduce peak	LCR need level is to calculate the LCR	
loads, reduce transmission line loss,	impact if any two likely potential	
and provide ancillary services such	scenarios (load-shedding, Mesa Loop-	
as reactive power and voltage	In, additional energy efficiency impacts,	
support.	'second contingency demand response,	
	energy storage, 'second contingency'	
The Commission declined to alter	solar PV) should occur.).	
the ISO's study results because it		
found it had insufficient		
information regarding the location		
of solar PV, but the Commission		
found that it is likely solar PV will		
increase in the future and used it as		
a proxy for calculating minimum		
LCR need.		
8. Track 4 - <u>The Energy Storage</u>	Exhibit CEJA-1 (J. May) at pp. 46-48.	Verified,
<u>Decision Targets Should Reduce</u>	CEJA Comments in Response to	although

LCR Needs.	Question Raised By ALJ Gamson	duplication
	During the September 4, 2013 Pre-	occurred with
CEJA argued that with the energy	Hearing Conference at pp. 3-5.	other intervenors.
storage procurement anticipated in		
D.13-10-040 complete by 2020 and	CEJA Track 4 Opening Brief at pp. 34-	
deploying relatively quickly, most,	39.	
if not all of that decision's storage		
targets should be available by 2022.	CEJA Track 4 Reply Brief at pp. 20-23.	
CEJA recommended the		
Commission lower its LCR need	D.14-03-004, at pp. 58-61, 70-73.	
determination to reflect SCE's and		
SDG&E's energy storage targets.	D.14-03-004, Finding of Fact 50, at p.	
CEJA submitted testimony, briefs,	124; Finding of Fact 71 at p. 125 (A	
comments, and conducted	proxy for calculating a minimum LCR	
crossexamination on this issue.	need level is to calculate the LCR	
Although the Commission did not	impact if any two likely potential	
lower the LCR need based on	scenarios (load-shedding, Mesa Loop-	
energy storage, the Commission	In, additional energy efficiency impacts,	
determined that the targets and	'second contingency demand response,	
requirements of D.13-10-040 "lead	energy storage, 'second contingency'	
to a conclusion that energy storage	solar PV) should occur.).	
resources will reduce LCR needs in		
the SONGS service area in the	D.14-03-004, Conclusions of Law 20	
future." The Commission then	and 21 at p. 132.	
concluded it is reasonable to		
consider the potential for energy	RT at p. 1903.	
storage as a directional indicator,		
and included energy storage among		
the potential resources justifying a		
reduction of the ISO's need		
calculation.		
9. Track 4 - The Energy Efficiency	CEJA Track 4 Opening Brief at pp. 17-	Verified.
Estimate Should Be Revised.	22, 23-24.	
CEJA argued for consideration of	D.14-03-004 at pp. 34-36, 62-63, 70-73.	
the September 2013 CEC draft		
demand forecast as the most recent	D.14-03-004, Finding of Fact 52, at p.	
publicly available information	129.	
regarding energy efficiency and	544000045	
demand, and argued that the data in	D.14-03-004, Conclusion of Law 22, at	
the August 2012 IEPR provided an	p. 137.	
incomplete basis upon which to		
estimate energy savings through		
2022. CEJA also argued that the		

Revised Scoping Memo's direction		
to CAISO to use the "low level of		
[EE] savings for use in this set of		
studies" in SDG&E's local capacity		
area was inappropriate in light of		
the fact that SDG&E's service		
territory was the same as its local		
capacity area, and the LCR need in		
the SDG&E territory should be		
reduced by 152 MW.		
The Commission did not update		
assumptions based on the 2013		
demand forecast, but found based		
on the record that updates to the		
demand forecast are reasonably		
likely to lower LCR needs,		
determined that it is reasonable to		
consider the potential for such		
reduction as a directional indicator,		
and included additional EE among		
the potential resources justifying a		
reduction of the ISO's need		
calculation. The Commission		
agreed with CEJA's position that		
the Revised Scoping Memo should		
have used the mid-level energy		
efficiency estimate and adjusted the		
ISO study results by 152 MW.		
10. Track 4 - Transmission	Exhibit CEJA-1 (J. May) at pp. 4-5.	Verified.
Solutions Should be Considered.		
	CEJA Track 4 Opening Brief at pp. 30-	
CEJA argued for consideration of	32.	
the transmission solutions,		
including the Mesa Loop-In, a 500	D.14-03-004, at pp. 51-53, 70-73.	
kV Direct Current (DC)		
transmission project from Imperial	D.14-03-004, Findings of Fact 34-44, at	
Valley to SONGS, and a 500 kV	pp. 127-28.	
regional transmission project from		
Devers Substation to a new 230 kV	D.14-03-004, Conclusion of Law 15-17,	
substation in north San Diego	at pp. 136-37.	
County. ISO did not consider any		
of the multiple potential		
transmission solutions that were		
identified by CEJA. The Commission		

B. Duplication of Effort (§§ 1801.3(f) & 1802.5):

	Claimant	CPUC Verified
a. Was the Office of Ratepayer Advocates (ORA) a party to the proceeding? ¹	Yes	Verified.
b. Were there other parties to the proceeding with positions similar to yours?	Yes	Verified.

The Division of Ratepayer Advocates was renamed the Office of Ratepayer Advocates effective September 26, 2013, pursuant to Senate Bill No. 96 (Budget Act of 2013: public resources), which was approved by the Governor on September 26, 2013.

c. If so, provide name of other parties:	Verified.
The Office of Ratepayer Advocates and Sierra Club California were the primary intervenors taking positions similar to CEJA. Other parties that have taken some similar positions include the Natural Resources Defense Council, the Clean Coalition, TURN, CEERT, the Protect Our Communities Foundation, Union of Concerned Scientists, Environmental Defense Fund, and Vote Solar Initiative.	

d. Intervenor's claim of non-duplication:

Throughout Track 3, CEJA and Sierra Club California coordinated their efforts in order to avoid duplication. CEJA and Sierra Club agreed to file separate comments where the arguments would supplement or complement each other; when the arguments were aligned, CEJA and Sierra Club drafted and filed joint comments. For example, CEJA and Sierra Club filed separate Opening Comments on November 2, 2012. In those comments, CEJA and Sierra Club took different yet complementary positions and approaches to the issues: CEJA discussed concerns with the

Independent Evaluator while Sierra Club discussed the Bagley Keene Act. Subsequently, CEJA and Sierra Club jointly filed Reply Comments on November 30, 2012 since both parties' responses to the other parties' opening comments were consistent with each other. Working together on these and other issues minimized internal drafting time and the potential for duplication. As reflected by the timesheets, the time CEJA spent on Track 3 was minimal.

In Track 4, CEJA similarly coordinated with Sierra Club as well as the Office of Ratepayer Advocates. CEJA was in regular contact with these organizations to discuss positions and ensure that duplication was avoided. Before submitting comments, briefs, and testimony in the case, CEJA discussed proposed coverage with these parties to prevent duplication.

In particular, CEJA, Sierra Club, and ORA avoided duplication by working jointly in discovery and discussing expert testimony coverage. Throughout discovery, the three parties and, frequently, Clean Coalition, communicated regularly via phone and e-mail to determine what information was needed in the form of data requests from CAISO, SCE, and SDG&E. CEJA, ORA, Sierra Club and sometimes Clean Coalition subsequently submitted eleven joint data requests to CAISO, SCE, and SDG&E between July and October of 2013, not only saving time and effort for themselves, but for the IOUs and CAISO as well. Similarly, CEJA, Sierra Club, and ORA determined that they all held similar positions on CAISO's failure to include the full range of reactive power resources from its 2012-13 Transmission Plan in the local capacity studies without SONGS. As such, on June 28, 2013 they filed a joint motion asking the Commission to correct that failure. CEJA, ORA and Sierra Club also ensured that their experts spoke during this discovery period to ensure that the testimony each party was developing was complementary and not duplicative.

CEJA continued to coordinate throughout the proceeding. Prior to the evidentiary hearings, CEJA and Sierra Club coordinated their questions and strategy to avoid repetition. Likewise, before submitting testimony, the experts for CEJA and Sierra Club conferred to avoid duplication and ensure they both complemented and supplemented each other's work.

Verified, *but see* CPUC Disallowances and Adjustments, below.

When similar issues were covered, CEJA provided analysis, studies, and expert options which highlighted its own arguments from its perspective as an alliance of environmental justice organizations. For example, CEJA's expert, Julia May, has significant experience related to air quality and working with communities impacted by fossil fuel facilities. This experience was distinct from other experts. CEJA's representation of environmental justice communities that could be potentially impacted by a decision enriched the record. Due to this coordination and CEJA's unique representation of EJ communities, CEJA's contributions resulted in a complementary presentation. A review of the decision reveals that when multiple parties worked on an issue, the results were cumulative, not duplicative. Multi-party participation was necessary in light of the many parties advocating opposing positions for nearly every issue.

Due to the extensive efforts made to both complement and supplement the work of the aforementioned parties and to avoid duplication, CEJA was able to offer its own unique perspective on a wide range of issues as the lone organization advocating for environmental justice communities. As a result of these efforts, the final decisions in this proceeding cited CEJA's arguments, testimony, experts, and discovery throughout.

C. Additional Comments on Part II:

#	Intervenor's Comment(s)	CPUC
1	Intervenor's Comment(s) CEJA provided substantial testimony from its expert as well as arguments in comments and briefing about the importance of ensuring that CAISO, SCE, and SDG&E follow the Loading Order and GHG reduction goals in the procurement process. The Commission agreed with CEJA when it upheld these assertions in the Track 3 Final Decision at pp. 11-12, and in the Track 4 Final Decision at pp. 12-16 and Order 11. For example, Conclusion of Law 41 in the Track 4 decision stated: "SCE's proposal to add its additional Track 4 procurement requirement to its Track 1 authorization from D.13-02-015, without any specification of resource type, is not consistent with Commission policies to adhere to the Loading Order."	Verified.

CEJA supported the concept of SCE's Living Pilot program, but recommended that the Commission consider it in a different, more appropriate proceeding. Comments of CEJA, Sierra Club, and Protect Our Communities Foundation Regarding Scheduling Issues (9/10/13) at p. 11; CEJA Track 4 Reply Brief (12/16/13) at p. v, 26. The Commission found in Finding of Fact 56 that the Living Pilot was a "promising concept." The Commission also "strongly encourage[d] SDG&E to pursue its own Living Pilot." D.14-03-004, at p. 66.

Verified.

PART III: REASONABLENESS OF REQUESTED COMPENSATION

A. General Claim of Reasonableness (§§ 1801 & 1806):

a. Intervenor's claim of cost reasonableness

CEJA is asking for \$288,336 in fees and costs for its advocacy in Tracks 3 and 4 of the proceeding. CEJA participated in all major aspects of these Tracks, including filing multiple briefs, comments, extensive testimony, and conducting substantial discovery. CEJA also participated in workshops and hearings, including cross-examining numerous CAISO, SCE, and SDG&E witnesses. In general, CEJA advocated for consideration of preferred resources and no unneeded procurement in the SONGS area. CEJA's arguments were relied upon to lower the total procurement authority requested by CAISO, SCE, and SDG&E, and to require minimum amounts of preferred resource procurement for the two utilities.

CEJA's participation in this proceeding also directly contributed to the Commission's Track 3 decision to make QCRs more understandable and accessible to the public. PG&E, SCE, and SDG&E all recommended maintaining the status quo which would have kept QCRs from providing any clear information to the community at large. In contrast, CEJA requested an increase in transparency within the procurement process to ensure meaningful public participation. CEJA also provided detailed information on the value of allowing existing power plants to bid upgrades or repowers into new-generation RFOs.

CEJA's extensive participation and detailed filings and testimony ensured the Commission had sufficient information to make a determination from the record. CEJA's request for fees and costs is likely to be a very small portion of the benefits that utility customers are likely to ultimately realize due to the reduction in unnecessary procurement, increased utilization of preferred resources, and rule changes regarding QCRs, transparency, and RFO bidding.

b. Reasonableness of Hours Claimed.

Verified.

Verified, *but see* Disallowances and Adjustments, below.

CEJA participated in all major aspects of Tracks 3 and 4 of this proceeding, including filing multiple briefs, comments, extensive testimony, and conducting substantial discovery. CEJA also participated in workshops and hearings, including cross-examining numerous witnesses. CEJA's testimony and filings include hundreds of pages of detailed substantive analysis. The amount of time CEJA spend on the proceeding is reasonable considering CEJA's extensive participation in and contribution to a wide range of issues in both Tracks. CEJA and the Environmental Law and Justice Clinic (ELJC) were conscious of using staff with the appropriate amount of work experience for the tasks they performed; tasks that were appropriate for law students were mainly handled by law students, while tasks that required more experience were handled by more experienced attorneys or experts. This kept fees reasonable. In addition, the hours claimed do not include time spent on issues ultimately not addressed in the decision and time spent mentoring or assisting students. The rates requested for these tasks are at the low end of the ranges authorized by the Commission for attorneys, experts, and law students. Deborah Behles took on a lead role for much of Track 3 and the early stages of Track 4; James Corbelli and David Zizmor shared the lead role for Track 4 beginning in September 2013. Behles, Corbelli, and Zizmor all coordinated with co-counsel, Shana Lazerow, to ensure that internal duplication was avoided, and if duplication did occur, we have removed it from the timesheet. When possible, junior attorneys took a lead role for CEJA. For example, law students took a lead role in research and writing briefing and one law student represented CEJA at a pre-hearing conference. The briefings CEJA submitted in this proceeding included significant amounts of research on many topics. When students or a junior attorney were not available, or when deadlines would not allow for student participation, CEJA's attorneys took lead roles in writing briefs and comments. CEJA's expert, Julia May, reviewed briefs and comments throughout the proceeding to ensure technical accuracy. Considering the wide range of topics that she reviewed, her time is reasonable. CEJA and ELJC made significant cuts in the timesheets. CEJA and ELJC are not requesting time for over 1000 hours that it found to be duplicative or excessive. (ELJC has retained the log of the over 1000 hours that were removed if the Commission wishes to review it.) CEJA and ELJC did a detailed review to eliminate duplication. For example, for meetings and hearings, CEJA and ELJC are only requesting time for the primary attorney who appeared at the meeting or hearing. CEJA is not requesting time for multiple attorneys for meetings or hearings. In addition, the hours claimed do not request hours on time spent assisting students or for tasks that were clerical in nature. CEJA also removed hours related to preparing briefs and comments that it deemed excessive and eliminated the majority of hours used for internal collaboration.

Verified.

Verified.

CEJA divided its work into five different issues: (1) General Procurement Policy Issues; (2) Transmission-Related Issues; (3) Resource Assumptions; (4) Hearings, Meetings, and Coordination; (5) General Work on the LTPP. The detailed breakdown for each issue is provided in the timesheets, which are attached to this request.

Issue 1: 11.7% Issue 2: 36.9% Issue 3: 45.3% Issue 4: 4.4% Issue 5: 1.8%

As the breakdown demonstrates, CEJA spent the majority of its time working on the substantive issues in the proceeding. It only spent around 6% of its total time on hearings, meetings, coordination, and general work in the proceeding.

B. Specific Claim:

		(CPUC AW	ARD			
		ATT	ORNEY,	EXPERT, AND A	DVOCATE I	FEES		
Item	Year	Hours	Rate \$	Basis for Rate*	Total \$	Hours [1][2] [3]	Rate \$	Total \$
Deborah Behles	2012	17.85	\$315	Resolution ALJ-287, Table 1; Comment 1	\$5,622	16.19	\$315.00 See D.13- 12-022	\$5,323.50
Deborah Behles	2013	57.2	\$330	Resolution ALJ-287, Table 1; Comment 1	\$18,876	49.41	\$330.00 See D.14- 07-026	\$16,305.30
Deborah Behles	2014	20.7	\$340	Resolution ALJ-287, Table 1; Comment 1	\$7,038	17.58	\$340.00 [4]	\$5,977.20
James Corbelli	2013	246.5	\$310	Resolution ALJ-287, Table 1; Comment 2	\$76,415	182.65	310.00	\$56,621.50
James Corbelli	2014	43.25	\$325	Resolution ALJ-287, Table 1; Comment 2	\$14,056	30.75	335.00 [5]	\$10,301.25
Shana Lazerow	2013	49.7	\$336	Resolution ALJ-287, Table 1; Comment 3	\$16,699	42.02	\$335.00 See D.15- 01-015	\$14,076.70

	Subtotal: \$252,312						Subtotal: S	\$180,793.20
Julia May	2014	10.5	\$240	Resolution ALJ-287, Table 1; Comment 6	\$2,520	7.6	\$165.00 [8]	\$1,254.00
Julia May	2013	183.6	\$230	Resolution ALJ-287, Table 1; Comment 6	\$42,228	148.18	\$160.00 See D.15- 01-015	\$23,708.80
Heather Lewis	2013	17.8	\$160	Resolution ALJ-287, Table 1; Comment 5	\$2,848	9.24	\$160.00	\$1,478.40
David Zizmor	2014	56.3	\$210	Resolution ALJ-287, Table 1; Comment 4	\$11,823	32.43	\$215.00 [7]	\$6,972.45
David Zizmor	2013	252.5	\$210	Resolution ALJ-287, Table 1; Comment 4	\$53,025	180.4	\$210.00	\$37,884.00
Shana Lazerow	2014	3.4	\$342	Resolution ALJ-287, Table 1; Comment 3	\$1162	2.58	\$345.00 [6]	\$890.10

OTHER FEES

Describe here what OTHER HOURLY FEES you are Claiming (paralegal, travel **, etc.): Item Year Hours Rate \$ Basis for Rate* Total \$ Hours Rate Total \$

Clinical Law Students	2013	198.55	\$100	D.11-03-025, D.04-04-12, Comment 7	\$19,855		\$100.00 See D.15- 01-015	19,655.00
Clinical Law Students	2014	93.3	\$100	D.11-03-025, D.04-04-12, Comment 7	\$9,330	83.77	\$100.00 See D.15- 01-015	8,377.00
	Subtotal: \$29,185						Subtotal:	\$28,032.00

	Item	Year	Hours	Rate \$	Basis for Rate*	Total \$	Hours	Rate	Total \$
Lav	Clinical Law 2014 34.5 \$100 D.11-03-025, D.04-04-12, Comment 8		\$3,450	9.50	\$100.00 See D.15- 01-015	950.00			
Sha Laz	na zerow	2014	5.5	\$171	Comment 8	\$940	5.5	\$172.50	948.75
Dav Ziz	vid mor	2014	14	\$105	Comment 8	\$1,470	14	\$105.00	1,470.00
					Subto	otal: \$5,860		Sub	total: \$3,368.75
					COSTS				
#	Ite	em		De	tail	Amount		Amount	
1	Postage	Costs		Costs to send testimony, comments, and briefs		\$55			\$55.00
2	Copying Costs	g	221 copi	221 copies at 10 cents each		\$22			\$22.00
3	3 Travel Costs Airfare, transportation, meals for CEJA representatives to travel from LA to San Francisco See Comment 9		ves to travel from	\$902			00.00 [9]		
	1		1		Sub	total: \$979			\$77.00

INTERVENOR COMPENSATION CLAIM PREPARATION **

TOTAL REQUEST: \$288,336 TOTAL AWARD: \$212,270.95

**Travel and Reasonable Claim preparation time typically compensated at ½ of preparer's normal hourly rate

Attorney	Date Admitted to CA BAR	Member Number	Actions Affecting Eligibility (Yes/No?) If "Yes", attach explanation
Deborah Behles	December 21, 2001	218281	No
James Corbelli	December 12, 1983	111338	No
David Zizmor	June 2, 2008	255863	No

^{**}We remind all intervenors that Commission staff may audit their records related to the award and that intervenors must make and retain adequate accounting and other documentation to support all claims for intervenor compensation. Intervenor's records should identify specific issues for which it seeks compensation, the actual time spent by each employee or consultant, the applicable hourly rates, fees paid to consultants and any other costs for which compensation was claimed. The records pertaining to an award of compensation shall be retained for at least three years from the date of the final decision making the award.

Shana Lazerow	June 4, 1998	195491	No
Heather Lewis	December 3, 2013	291933	No

C. CEJA's Comments:

Comment 1	Deborah Behles has been practicing environmental law since 2001 and has been practicing at the ELJC since 2008. She has represented parties in several Commission proceedings since 2008. In D.13-12-022, the Commission approved a rate of \$315 per hour for her work in 2012. We ask for that same rate in 2012 and request modest step increases pursuant to ALJ-287 in 2013 and 2014. These rates reflect the lowest rate for her experience with the authorized step adjustment.
Comment 2	James Corbelli has been practicing law since 1983. He has handled a variety of civil and technical matters during his career. His resume is attached to this request. Pursuant to ALJ-287, we request \$310 for his work in 2013, which is the lowest level for attorneys with over 13 years of experience. We request \$325 for Mr. Corbelli's work in 2014, which represents the 5% step increase authorized by ALJ-287.
Comment 3	Shana Lazerow is Chief Litigation Attorney at CBE. She graduated from law school at the University of California, Los Angeles in 1997. She has practiced environmental and administrative law for more than 13 years, and has held the position of Chief of Litigation at CBE since 2005. Ms. Lazerow received a rate of \$320 for her 2012 work in the 2010 LTPP. See D.13-10-014. We request \$336 for her work in 2013 which represents the 5% increase authorized by ALJ-281 and ALJ-287, and \$342 for her work in 2014 which represents the 2% cost-of-living adjustment authorized by ALJ-287.
Comment 4	David Zizmor is a Graduate Fellow at the Environmental Law and Justice Clinic. He graduated from law school at Golden Gate University School of Law in 2007, and was admitted into the California Bar in June 2008. His resume detailing his experience is attached to this request. Pursuant to ALJ-287, his requested rate is \$210, which is the lowest rate for an attorney with his experience.
Comment 5	Heather Lewis is a Legal Fellow at Communities for a Better Environment and a graduate of New York University School of Law. As reflected in her resume, she has diverse environmental law experiences and background. Her resume is attached to this request. She was admitted into the California Bar on December 3, 2013. Her work on the proceeding that we are requested compensation for occurred after that date. Based on Resolution ALJ-287, her requested rate is \$160, which is the lowest rate for an attorney with her experience.
Comment 6	Julia May is Senior Staff Scientist at Communities for a Better Environment. For more than twenty years, Ms. May has been providing technical advice to community members concerning environmental and energy-related matters. Ms. May holds a BS in Electrical Engineering from University of Michigan, Ann Arbor (1981). Based on Resolution ALJ-281, her requested rate of \$220 is the lowest reasonable rate for an expert of her experience. Her 2013 rate of \$230 and her 2014 rate of \$240 reflect the percentage rate increase authorized in Resolutions ALJ-267, ALJ-281 and ALJ-287. Ms. May provided invaluable testimony concerning many of the technical questions presented in Track IV, which enabled CEJA to make its significant contribution.

Comment 7	A rate of \$100 per hour for law student work was approved in D.13-12-022, D.13-10-014, and D.11-03-025. D.04-04-012 also approved ELJC law students for a rate of \$90 per hour for work done in 2003. The rate took into account that the ELJC law student received academic credits for the work they did. D.07-04-032 approved \$100 per hour for work a law student did in 2006. CEJA requests the same \$100 per hour rate for law students that was previously approved in D.11-03-025, D.13-10-014, and D.13-12-022.
Comment 8	D.04-04-012 cites the usual method of cutting in half the approved rate of an attorney for work done on applications for intervenor compensation because the task does not need the expertise of an attorney. However, D.04-04-012 did award the full rate approved for ELJC law students for time spent on the application for intervenor compensation. Accordingly, we have cut the attorney rate for time spent on the application for intervenor compensation in half, while leaving the law student rate the same. As these rates were approved in D.11-03-025 and D.13-10-014, CEJA requests their approval in this proceeding as well. (Note: D.13-12-022 awarded ELJC Law Students \$50 for work on the Intervenor Compensation claim. We believe that this rate was in error, and further it is inconsistent with D.11-03-025 and D.13-10-014).
Comment 9	A community member and a staff member from CEJA flew up to San Francisco to participate in discussions related to the then-proposed Track 4 decision. Their expenses (with receipts) are detailed in the attached cost spreadsheet.

D. CPUC Disallowances and Adjustments:

Item	Reason
[1]	CEJA's accounting of hours does not exactly line up with their description of how they substantially contributed to D.14-02-040/D.14-03-004. The accounting of hours lists five issues, while CEJA describes eleven issues in Part II of this claim. After assigning the eleven topics to the five separate issues in the accounting of hours, the Commission has decided to reduce CEJA's hours on Issue 1 by 10% and by 25% on Issues 2 and 3 for duplication of work with other parties.
	Reduction for excessive hours claimed and related internal duplication. Throughout the proceeding, CEJA's timesheets contain excessive hours claimed and internal duplication. The Commission cannot compensate for these hours, and the following reductions have been made: For the Track 4 Opening Brief, filed on 11/26/2013, CEJA claims at least 140.7 hours, consisting of the work of three attorneys and multiple law students. As such, 11 hours have been removed from Corbelli's 2013 claim and 19 hours have been removed from Zizmor's 2013 claim. For the Track 4 Reply Brief, filed on 12/1/2013, CEJA claims at least 82.6 hours, consisting of the work of four attorneys. As such, 5 hours have been removed from Corbelli's 2013 claim, 5 hours have been removed from Zizmor's 2013 claim, and 5 hours have been removed from Lewis' 2013 claim. For the Comments on the Track 4 Proposed Decision, CEJA claims at least 81 hours, consisting of the work of three attorneys, multiple law students, and an expert. As such, 5 hours have been removed from the Corbelli's 2014 claim, 5 hours have been removed from Zizmor's 2014 claim, and 5 hours have been removed from the law students' 2014 claim. For the Reply Comments on the Track 4 Proposed Decision, CEJA claims at least 18.4 hours, consisting of the work of three attorneys and multiple law students. As such, 4

	hours have been removed from Zizmor's 2014 claim. For the intervenor compensation claim, CEJA claims 54 hours, consisting of the work of two attorneys and multiple law students. As such, 25 hours have been removed from the law students' claim.
[3]	The Commission does not compensate attorneys for work that is clerical in nature since this work is factored into the set rate. The Commission has removed the following clerical hours from the claim:
	Corbelli - 11/25/2013 – 2 hours (1/3 of the 6 hours claimed) for finalizing a brief;
	Lazerow $- \frac{10}{29} \frac{2013}{2014} - 0.5$ hour (1/2 of the 1 hour claimed) for finalizing a motion; Lazerow $- \frac{01}{02} \frac{2014}{2014} - 0.4$ hour for filing a document;
	Zizmor $-02/18/2014 - 0.1$ hour (1/2 of the 0.2 hour claimed) for finalizing and filing of documents;
	Zizmor $-03/03/2014 - 0.5$ hour for preparing and submitting comments and certificate of service;
	Zizmor $-03/10/2014 - 3.6$ hours for finalizing and filing comments.
[4]	In Resolution ALJ-303, the Commission adopted a 2.58% cost-of-living adjustment for 2014.
F .1	Applying this increase to Behle's 2013 rate, and rounding to the nearest five-dollar increment,
	produces a rate of \$340 for work performed in 2014.
[5]	The Commission, based on the resume and experience of Corbelli, approves the 2013 rate of
	\$310. After applying both the 2014 cost-of-living adjustment and 5% step-increase to
	Corbelli's rate, the 2014 rate is set at \$335.
[6]	In Resolution ALJ-303, the Commission adopted a 2.58% cost-of-living adjustment for 2014.
	Applying this increase to Lazerow's 2013 rate, and rounding to the nearest five-dollar
	increment, produces a rate of \$345 for work performed in 2014.
[7]	The Commission, based on the resume and experience of Zizmor, approves the 2013 rate of \$210. After applying both the 2014 cost-of-living adjustment to Zizmor's rate, the 2014 rate is set at \$215.
[8]	In Resolution ALJ-303, the Commission adopted a 2.58% cost-of-living adjustment for 2014.
	Applying this increase to May's 2013 rate, and rounding to the nearest five-dollar increment,
	produces a rate of \$165 for work performed in 2014.
[9]	First, the Commission does not reimburse for meal expenses. See D.10-03-020. Additionally,
	the Commission will not compensate CEJA for the expense of flying a community member
	and staff member to San Francisco in order to participate in internal CEJA discussions that did
	not impact the Commission's decision making process. The Commission notes that, based on the receipts filed, the two individuals arrived at the San Francisco Airport BART station at
	8:06am. By 11:19am, they were eating at restaurant in San Francisco's Mission District. The
	return flight to Los Angeles departed at 2:05pm. None of the timesheets filed with the
	Commission by CEJA indicate that any discussion or meeting occurred on the date question.
L	Commission by CLST indicate that any discussion of meeting occurred on the date question.

PART IV: OPPOSITIONS AND COMMENTS

Within 30 days after service of this Claim, Commission Staff or any other party may file a response to the Claim. See § 1804(c).

A. Opposition: Did any party oppose the Claim?

B. Comment Period: Was the 30-day comment period waived (see Rule 14.6(C)(6))?

Yes.

FINDINGS OF FACT

- 1. CEJA has made a substantial contribution to D.14-02-040 and D.14-03-004.
- 2. The requested hourly rates for CEJA's representatives, as adjusted herein, are comparable to market rates paid to experts and advocates having comparable training and experience and offering similar services.
- 3. The claimed costs and expenses, as adjusted herein, are reasonable and commensurate with the work performed.
- 4. The total of reasonable compensation is \$212,270.95.

CONCLUSION OF LAW

1. The Claim, with any adjustment set forth above, satisfies all requirements of Pub. Util. Code §§ 1801-1812.

ORDER

- 1. California Environmental Justice Alliance is awarded \$212,270.95.
- 2. Within 30 days of the effective date of this decision, Pacific Gas and Electric Company, San Diego Gas & Electric, and Southern California Edison Company shall pay California Environmental Justice Alliance their respective shares of the award, based on their California-jurisdictional electric revenues for the 2013 calendar year, to reflect the year in which the proceeding was primarily litigated. Payment of the award shall include compound interest at the rate earned on prime, three-month non-financial commercial paper as reported in Federal Reserve Statistical Release H.15, beginning July 16, 2014, the 75th day after the filing of California Environmental Justice Alliance's request, and continuing until full payment is made.

This decision is e	ffective today.
Dated	, at San Francisco, California

3. The comment period for today's decision is waived.

APPENDIX Compensation Decision Summary Information

Compensation Decision:	Modifies Decision?					
Contribution Decision(s):	D1402040, D1403004					
Proceeding(s):	R1203014					
Author:	ALJ Gamson					
Payer(s):	Pacific Gas and Electric Company, San Diego Gas & Electric, and Southern California Edison Company					

Intervenor Information

Intervenor	Claim Date	Amount	Amount	Multiplier?	Reason	
		Requested	Awarded		Change/Disallowance	
California	5/12/2014	\$288,336	\$212,270.95	N/A	See above	
Environmental						
Justice Alliance						

Advocate Information

First Name	Last Name	Туре	Intervenor	Hourly Fee Requested	Year Hourly Fee Requested	Hourly Fee Adopted
Clinical Law Students		Law Student	California Environmental Justice Alliance	\$100	2013	\$100.00
Clinical Law Students		Law Student	California Environmental Justice Alliance	\$100	2014	\$100.00
David	Zizmor	Attorney	California Environmental Justice Alliance	\$210	2013	\$210.00
David	Zizmor	Attorney	California Environmental Justice Alliance	\$210	2014	\$215.00
Deborah	Behles	Attorney	California Environmental Justice Alliance	\$315	2012	\$315.00
Deborah	Behles	Attorney	California Environmental Justice Alliance	\$330	2013	\$330.00
Deborah	Behles	Attorney	California Environmental Justice Alliance	\$340	2014	\$340.00
Heather	Lewis	Attorney	California Environmental Justice Alliance	\$160	2013	\$160.00
James	Corbelli	Attorney	California Environmental Justice Alliance	\$310	2013	\$310.00
James	Corbelli	Attorney	California Environmental Justice Alliance	\$325	2014	\$335.00
Julia	May	Expert	California Environmental Justice Alliance	\$230	2013	\$160.00
Julia	May	Expert	California Environmental Justice Alliance	\$240	2014	\$165.00
Shana	Lazerow	Attorney	California Environmental Justice Alliance	\$336	2013	\$335.00
Shana	Lazerow	Attorney	California Environmental Justice Alliance	\$342	2014	\$345.00

(END OF APPENDIX)